

Message Text

PAGE 01 GENEVA 05609 01 OF 02 142104Z

73

ACTION IO-13

INFO OCT-01 AF-08 ISO-00 FEA-01 AID-05 CEQ-01 CIAE-00

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SP-02 INT-05 ARA-06 EA-07 EUR-12 NEA-10 OIC-02 /133 W

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R 141741Z JUL 76

FM USMISSION GENEVA

TO SECSTATE WASHDC 1181

INFO USMISSION USUN NEW YORK

AMEMBASSY NAIROBI

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 5609

E.O. 11652: N/A

TAGS: ECOSOC

SUBJ: 61ST ECOSOC - CPC REPORT ON UNEP

REF: (A) STATE 173256; (B) REPORT OF CPC ON ITS 16TH
SESSION - 31ST GA SUP 38 (A/31/38)

1. BEGIN SUMMARY: REPORTED BELOW IS ECOSOC DELEGATION'S
PRELIMINARY REACTION TO REF. A RE PARAMETERS OF ECOSOC
CONSIDERATION OF CPC REPORT ON UNEP AS WELL AS TRANSMISSION
OF UNEP'S LATEST NOTE CONCERNING CPC MAJOR CRITICISMS OF
ENVIRONMENTAL CHAPTER OF UN MEDIUM TERM PLAN. END SUMMARY.

2. THE BASIC ARGUMENTS SET FORTH REFTEL INDICATE SOME
CONFUSION ABOUT THE NATURE OF THE DISCUSSION OF THE UNEP
PROGRAM AT THE 16TH SESSION OF CPC AND OF THE ROLE OF CPC
ITSELF.

3. THE FUNDAMENTAL CONCERN AT CPC XVI WAS THAT THE
PRESENTATION OF THE UNEP PROGRAM WAS VAGUE, IN PARTICULAR
IN DELINEATING ITS AREAS OF ACTIVITIES FROM THOSE OF OTHER
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PAGE 02 GENEVA 05609 01 OF 02 142104Z

UN AGENCIES AND/OR INDICATING COORDINATING MECHANISMS.
THE EMPHASIS WAS ON THE INADEQUATE PROGRAM PRESENTATION,
NOT ON THE SUBSTANCE OF THE PROGRAM OR EVEN ITS MANAGEMENT.
IN USDEL'S VIEW, THE PROGRAM WAS POORLY PRESENTED. THE

SITUATION WAS NOT HELPED BY THE PERFORMANCE OF EXECUTIVE DIRECTOR TOLBA WHO QUESTIONED THE RIGHT OF CPC TO ASK ANY QUESTIONS ABOUT PROGRAM ON THE GROUNDS THAT THIS CHALLENGED THE AUTHORITY OF THE UNEP GOVERNING BODY.

4. THE CPC MANDATE INCLUDES INTER ALIA REVIEWING PROGRAM PRESENTATION WITH PARTICULAR EMPHASIS ON CONFORMITY WITH EXISTING LEGISLATIVE MANDATES AND SYSTEM-WIDE COORDINATION. THIS IS AN ADVISORY FUNCTION AND ONE TO WHICH THE USG HAS ATTACHED SOME IMPORTANCE. CPC CAN AND SHOULD, FOR EXAMPLE, POINT OUT OVERLAPPING AND DUPLICATE ACTIVITIES AMONG UN AGENCIES; THE DECISION ON WHAT TO DO ABOUT SUCH OVERLAPS OBSERVATIONS MADE BY CPC REMAINS WITH THE RESPECTIVE GOVERNING BODIES.

5. WE ARE CONCERNED THAT UNEP'S OVER-REACTION TO THE CPC REPORT--WHICH INCIDENTALLY (SEE PARAGRAPHS 10-11 AND 137-151) IS BLAND AND REASONABLY BALANCED--WILL ONLY SERVE TO DAMAGE BOTH BODIES. UNDER NORMAL CIRCUMSTANCES, THE CPC REPORT WOULD SIMPLY BE NOTED BY ECOSOC WITH DELEGATES FREE TO MAKE ANY COMMENTS THEY WISHED. CPC CHAIRMAN HANSON HAS TOLD US THAT THIS WAS HIS INTENTION. THE DANGER IS THAT UNEP MIGHT UNNECESSARILY PROVOKE THE COUNCIL INTO A DISCUSSION OF BOTH CPC AND OF THE UNEP PROGRAM ITSELF.

6. RELATEDLY, TRANSMITTED BELOW FOR THE DEPARTMENT'S INFORMATION AND BACKGROUND IS A UNEP NOTE DATED 5 JULY WHICH REPRESENTS THE UNEP "BRIEF" ON THE MAJOR CRITICISMS MADE BY THE CPC ON THE ENVIRONMENT CHAPTER OF THE UN MEDIUM TERM PLAN.

7. WE DO NOT KNOW HOW WIDELY THIS HAS BEEN DISTRIBUTED. IT RAISES THE DANGER OF PROVOKING AN UNNECESSARY DEBATE ON CPC AND THE UNEP PROGRAM.

8. WE HAVE ADVISED PETER THATCHER, UNEP REP GENEVA THAT THIS IS AN ISSUE BEST PLAYED IN LOW KEY AS OPPOSED TO LIMITED OFFICIAL USE
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PAGE 03 GENEVA 05609 01 OF 02 142104Z

RAISING JURIDICAL QUESTIONS AS TO THE PROPER ROLE OF CPC AT A TIME WHEN ITS STAR IS ON THE RISE. IN AS MUCH AS SENIOR OFFICIALS AT UNEP HEADQUARTERS SHOULD BE FAMILIAR WITH THE RISKS AND SENSITIVITIES, WE ARE AT A LOSS TO KNOW WHY THEY APPARENTLY ADVISED TOLBA TO PLAY TOUGH. USDEL BELIEVES THAT US INTERESTS BEST SERVED BY NAIROBI PERM REP'S URGING UNEP TO DO ITS BEST TO DE-ESCALATE THIS ISSUE. WE ARE DOING THE SAME HERE.

CPC: 16TH SESSION: MEDIUM TERM PLAN

AN EVALUATION OF SUMMARY RECORDS 424-426 AND 445-448,

AND OF DOCUMENT E/AC.51/L.80/ADD.17 INDICATES THAT THE
MAJOR CRITICISMS MADE OF THE ENVIRONMENT CHAPTER (VIII)
OF THE UN MEDIUM TERM PLAN WERE:

(A) THE PROGRAMME INVOLVES DUPLICATION WITH PROGRAMMES
OF OTHERS

(B) THE PLAN IS EXCESSIVELY BROAD AND AMBITIOUS

(C) THE PLAN LACK CLARITY AND PRECISION

(D) THE SECRETARIAT IS NOT SMALL

(E) THE PLAN DOES NOT DISTINGUISH BETWEEN ELEMENTS FUNDED
BY REGULAR BUDGET AND UNEP FUND

(F) UNEP IS DRIFTING INTO AN OPERATIONAL ROLE.

(A) THE PROGRAMME INVOLVES DUPLICATION WITH PROGRAMMES
OF OTHERS

WE SEEM TO HAVE FAILED IN OUR EFFORTS TO DESCRIBE UNEP'S
UNIQUE ROLE IN THE SYSTEM, SINCE THE DUPLICATION ARGUMENT
MISSES THE WHOLE POINT OF THE PURPOSE OF UNEP. THOUGH PETER
THACHER TRIED TO DEAL WITH THIS (PARAGRAPH 12, PAGE 4 OF
SR 447) WHEN HE POINTED OUT THAT IN ONE SENSE ALL UNEP'S
ACTIVITIES REPRESENT DUPLICATION "SINCE ITS FUNCTION WAS
PRECISELY TO SUPPORT AND STRENGTHEN THE ACTIVITIES OF
OTHER BODIES", SEVERAL MEMBERS OF C.P.C. STILL FOUND
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PAGE 04 GENEVA 05609 01 OF 02 142104Z

DIFFICULTY IN UNDERSTANDING THE POINT.

THE COMMITTEE'S PROBLEMS SEEM TO ARISE FROM A SIMPLISTIC
NOTION OF DUPLICATION ENTERTAINED BY SOME OF THE MEMBERS:
THEY APPEAR TO SEE THE ACTIVITIES OF THE UN SYSTEM AS,
SO TO SPEAK, ONE-DIMENSIONAL AND THEY APPROACH THEIR
COORDINATION TASKS AS CONSTITUTING AN EFFORT TO ENSURE
THAT NO TWO ORGANISATIONS DO THE SAME JOB.

IN REALITY THE CONCEPT OF UNEP ASSUMES THAT THE ACTIVITIES
OF THE UN SYSTEM ARE MULTI-DIMENSIONAL IN NATURE.

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PAGE 01 GENEVA 05609 02 OF 02 142220Z

73
ACTION IO-13

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R 141741Z JUL 76

FM USMISSION GENEVA

TO SECSTATE WASHDC 1182

INFO USMISSION USUN NEW YORK

AMEMBASSY NAIROBI

LIMITED OFFICIAL USE SECTION 2 OF 2 GENEVA 5609

E.O. 11652: N/A

TAGS: ECOSOC

SUBJ: 61ST ECOSOC - CPC REPORT ON UNEP

THE SQUARES MARKED X REPRESENT 'DUPLICATION' IN CPC'S VIEW;
YET THE SUM OF THESE CONSTITUTES THE ENVIRONMENT PROGRAMME.
UNEP'S TASK, THUS, IS TO DESIGN THIS PROGRAMME TO ENSURE
THAT THE PROGRAMME - THAT IS THE INDIVIDUAL EFFORTS OF
BODIES WITHIN AND OUTSIDE THE UN - IS RELEVANT TO THE
NEEDS, AND HELP FILL THE GAPS, HELP TO MAKE THE TOTAL
IMPACT MORE THAN THE SUM OF ITS PARTS AND TO HELP GET
IT IMPLEMENTED. THIS IS PRECISELY WHAT IS MEANT BY
PARAGRAPH 400 OF THE MEDIUM TERM PLAN, WHICH MRS. DERRE
(PARAGRAPH 5 OF SR 446) FOUND SO HARD TO UNDERSTAND.

ANOTHER SIMILE IS MR. BERTHOUD'S GARDEN. THE 'PLANTS',
(THE ENVIRONMENTAL ACTIVITIES) IN THE SECTORAL PLOTS
ALLOCATED TO THE AGENCIES, WERE NOT GROWING VERY WELL
BEFORE STOCKHOLM; THEY GOT IN EACH OTHER'S
WAY, THEY LACKED FERTILIZER, AND SOME OF GROUND WAS BARE.
UNEP WAS CREATED TO HELP TEND THE ENTIRE GARDEN TO REDUCE THE
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PAGE 02 GENEVA 05609 02 OF 02 142220Z

OVERLAP, TO APPLY FERTILIZER, AND TO SOW SEEDS ON THE
BARE GROUND. THE AGENCIES (SECTORAL IN NATURE) EACH
HAVE A PLOT OF THE GARDEN. WHEN UNEP WAS CREATED IT DID
NOT HAVE TO GET ITS OWN PLOT OF THE GARDEN SINCE IT
COVERS THE WHOLE OF THE GARDEN. PART OF THE COORDINATION
JOB OF UNEP CONSISTS IN ELIMINATING THE FENCES BETWEEN THE
PLOTS.

IT MIGHT HAVE BEEN APPROPRIATE AND USEFUL FOR CPC TO
INVESTIGATE THE EXTENT TO WHICH UNEP HAD SUCCESSFULLY
FULFILLED ITS COORDINATING FUNCTION.

(B) THE PLAN IS EXCESSIVELY BROAD AND AMBITIOUS

THE CHARGE IS NOT DENIED; THE ENVIRONMENT PROGRAMME MUST BE BOTH BROAD AND AMBITIOUS IN RESPONSE TO THE WIDE RANGING AND DIFFICULT PROBLEMS. HOWEVER THE PROGRAMMATIC APPROACH HAS BEEN DESIGNED BY UNEP TO MAKE TRACTABLE THE MASS OF OF INFORMATION AND ACTION IMPLIED, TO IDENTIFY THE PRIORITIES AND GIVE DIRECTION TO THE PROGRAMME. THE DECISIONS OF THE GOVERNING COUNCIL IN RELATION TO CONCENTRATION ARE ANOTHER EXAMPLE OF STEPS TAKEN BY UNEP TO MAKE THE PROGRAMME AND HENCE THE CONTENT OF THE MEDIUM TERM PLAN MANAGEABLE.

BUT CONCENTRATION HAS NOT MEANT A NARROWING DOWN OF THE PROGRAMME BUT AN ADVANCE ON SELECTED POINTS.

(C) THE PLAN LACKS PRECISION AND CLARITY

THE COMPLAINT HAS BEEN ADDRESSED TO THE TEXT OF THE MEDIUM TERM PLAN RATHER THAN TO THE PROGRAMME, AND MR. THACHER ACKNOWLEDGES THAT THIS CRITICISM IS, IN PART, JUSTIFIED (E.G., IN PARAGRAPHS 23 AND 27 OF SR 448).

THE ANSWER LIES IN THE PROBLEMS WHICH WE FACED IN EXPLAINING THE ENVIRONMENT PROGRAMME IN THE RATHER RIGID FORMAT REQUESTED BY THE UN BUDGET DIVISION FOR INCORPORATION INTO THE MEDIUM TERM PLAN. IT IS WORTH RECALLING THE SEQUENCE:

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PAGE 03 GENEVA 05609 02 OF 02 142220Z

(A) WE FAILED TO PRODUCE ANY TEXT FOR INCORPORATION IN THE MEDIUM TERM PLAN FOR 1976/1979; THE UN BUDGET DIVISION THEN PRODUCED A CRUDELY-EDITED VERSION OF GC/31, COVERING 15 PAGES (OF WHICH ROUGHLY A THIRD DEALT WITH THE ENVIRONMENT PROGRAMME OF THE ECONOMIC COMMISSIONS).

(B) 28 JULY 1975: BUDGET DIVISION REQUESTED INPUT FROM UNEP FOR THE 1978/81 PLAN PERIOD INDICATING (PARA 4 OF THE LETTER) THAT THIS SHOULD BE "OF THE SAME LENGTH" AS THAT FOR THE PREVIOUS PLAN.

(C) BUDGET DIVISION'S REQUEST WAS TEMPORARILY SUSPENDED BY NEW YORK BUT ON 12 NOVEMBER 1975 WAS REACTIVATED BY THEM WITH ADDITIONAL INSTRUCTIONS.

(D) DECEMBER 1975: BY AN EXCHANGE OF CABLES WE ASKED THAT A BUDGET DIVISION OFFICER COME TO NAIROBI TO ASSIST US IN WRITING OUR INPUT; THIS REQUEST WAS REFUSED AND WE WERE TOLD "TO PREPARE SUBMISSION BEST POSSIBLE".

(E) JANUARY 1976: UNEP SECRETARIAT BEGAN DRAFTING INPUTS BUT SOON FOUND THAT WE COULD NOT PRESENT THE SORT OF DESCRIPTION OF OUR PROGRAMME WHICH IS CALLED FOR IN THE SPACE PROVIDED AND ON 29 JANUARY INFORMED THE UN CONTROLLER THAT THE DRAFT PLAN (SECTION 2) SAYS

"BECAUSE OF THE BREADTH OF THE PROGRAMME, ITS LONG-TERM NATURE AND THE MANY PARTIES INVOLVED, IT WOULD REQUIRE FAR MORE SPACE THAN IS AVAILABLE IF IT WERE TO BE DISCUSSED IN THE SAME DEGREE OF DETAIL AS MOST OTHER SECTORS IN THE MEDIUM TERM PLAN".

THIS PHRASE WAS DELETED FROM THE PUBLISHED VERSION OF THE PLAN.

(F) MARCH 1976: MINOR AMENDMENTS IN TEXT (MAINLY DESIGNED TO CROSS-REFER TO THE AGENCIES IMPLEMENTING THE PROGRAMME) WERE AGREED THROUGH CORRESPONDENCE. SUBSEQUENTLY, THE BUDGET DIVISION REMOVED THE SECTION CALLED "PROBLEMS ADDRESSED".

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PAGE 04 GENEVA 05609 02 OF 02 142220Z

IT SHOULD BE CLEAR THAT:

(A) UNEP FORESAW THE PROBLEMS OF DRAFTING THE DOCUMENT IN THE FORM REQUESTED, GIVEN THE SPACE (AS IT IS, OUR CONTRIBUTION ROSE FROM 10 (LOOSELY TYPED) FOR 1976/1979 TO 18 (TIGHTLY TYPED) FOR 1978/81 PAGES.

(B) WE SOUGHT, BUT COULD NOT OBTAIN, BUDGET DIVISION GUIDANCE IN DEALING WITH THIS DIFFICULTY.

(C) IN SUBMITTING OUR 'BEST EFFORT' WE EXPLAINED OUR PROBLEMS (THOUGH A SMALL, BUT VITAL EXPOSITION OF THESE WAS APPARENTLY DELETED).

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PAGE 01 GENEVA 05609 03 OF 03 142307Z

47

ACTION IO-13

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TO SECSTATE WASHDC 1183

INFO USMISSION USUN NEW YORK

AMEMBASSY NAIROBI

LIMITED OFFICIAL USE SECTION 3 OF 3 GENEVA 5609

E.O. 11652: N/A

TAGS: ECOSOC

SUBJ: 61ST ECOSOC - CPC REPORT ON UNEP

(D) THE SECRETARIAT IS NOT SMALL

FREQUENT REFERENCES ARE MADE TO THE SMALL SECRETARIAT REFERRED TO IN RESOLUTION 2997. MRS. DERRE REFERS TO A SECRETARIAT OF ABOUT 10 PEOPLE WHICH WOULD HAVE BEEN THE ONE ENVISAGED AT THE TIME OF THE ADOPTION OF RESOLUTION 2997. OTHERS REFER TO THE HIGH ADMINISTRATIVE COSTS OF UNEP.

IT DOES SEEM THAT THE FIRST PARAGRAPH OF SECTION II OF RES. 2997 IS THE ONE WHICH HAS CREATED MUCH CONFUSION IN THE MINDS OF MANY DELEGATIONS SINCE 1972. PARAGRAPH 2 OF THIS SECTION DESCRIBES THE ACTIVITIES OF THE "SMALL SECRETARIAT" OR RATHER SOME OF THEM SINCE IT STATES THAT THOSE ARE THE "INTER ALIA" RESPONSIBILITIES OF THE EXECUTIVE DIRECTOR. IT ONLY TAKES READING THOSE RESPONSIBILITIES TO REALIZE HOW IT WOULD HAVE BEEN IMPOSSIBLE TO CARRY THEM OUT WITH "ABOUT 10 PEOPLE". THE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

PAGE 02 GENEVA 05609 03 OF 03 142307Z

FIGURE OF 34 POSTS FOR THE "SMALL SECRETARIAT" WAS ARRIVED AT DURING THE DISCUSSIONS CONCERNING THE ESTABLISHMENT OF UNEP AT THE 27TH SESSION OF THE GENERAL ASSEMBLY WITHOUT HAVING ENGAGED IN A DETAILED ANALYSIS OF THE STAFF RESOURCES ACTUALLY REQUIRED AND BEFORE THE DECISION TO LOCATE THE SECRETARIAT IN NAIROBI WAS ARRIVED AT. THE OVERALL LEVEL OF THE REGULAR BUDGET AND THE AWARENESS OF THE AVAILABILITY OF ADDITIONAL EXTRA-BUDGETARY RESOURCES ALSO HAD A BEARING ON THE PREPARATION OF THE BUDGET ESTIMATES. AS WAS EXPLAINED TO THE COUNCIL AT ITS THIRD SESSION, IN UNEP/GC/42, SOME 60 POSTS WOULD HAVE BEEN MORE ADEQUATE FOR THE "SMALL SECRETARIAT" AS DESCRIBED IN PARAGRAPHS 2 AND 3 OF RES. 2997. THE ACABQ HAD NOTED THE CONCLUSIONS OF THE "RATIONALE" FOR THE DISTRIBUTION OF STAFF COSTS BETWEEN THE REGULAR BUDGET AND THE FUND PRESENTED IN DOCUMENT GC/42 REFERRED TO ABOVE. THE GOVERNING COUNCIL

APPROVED THE RATIONALE FOR THE BIENNIUM 1976-1977 BUT FELT THAT THE COST TO THE REGULAR BUDGET SHOULD BE INCREASED FOR THE BIENNIUM 1978-1979.

WHAT SEEMS TO HAVE BEEN LOST SIGHT OF IS PARAGRAPH 3 OF SECTION II OF RES. 2997 WHICH CLEARLY STATES THAT "THE COST OF SERVICING THE GOVERNING COUNCIL AND PROVIDING THE SMALL SECRETARIAT REFERRED TO IN PARAGRAPH 1 ABOVE SHALL BE BORNE BY THE REGULAR BUDGET OF THE UNITED NATIONS AND THAT THE OPERATIONAL PROGRAMME COSTS, PROGRAMME SUPPORT AND ADMINISTRATIVE COSTS OF THE ENVIRONMENT FUND..... SHALL BE BORNE BY THE FUND". IT IS THUS CLEAR THAT THE TOTAL ESTABLISHMENT OF UNEP IS NOT NECESSARILY TO BE A "SMALL SECRETARIAT", BUT THAT ONLY THAT PART OF THE SECRETARIAT WHICH IS FINANCED BY THE REGULAR BUDGET IS REQUIRED TO BE "SMALL". IT IS INCORRECT TO STATE THAT THAT THE RES. 2997 DID ENVISAGE THAT THE WHOLE OF UNEP WOULD BE "SMALL".

NEVERTHELESS IT IS THE INTENTION OF THE EXECUTIVE DIRECTOR TO KEEP UNEP IN ITS TOTALITY "SMALL" AND THE TOTAL OF 124 PROFESSIONAL POSTS FINANCED IN 1976 BY BOTH THE REGULAR BUDGET AND THE FUND CLEARLY MATCHES THAT DEFINITION. 38 PROFESSIONAL POSTS FOR THE SUBSTANTIVE PROGRAMME STAFF OF UNEP AND 20 PROFESSIONAL POSTS FOR THE MANAGEMENT OF THE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

PAGE 03 GENEVA 05609 03 OF 03 142307Z

FUND ARE NOT EXCESSIVE CONSIDERING THE MANDATE RECEIVED FROM THE GENERAL ASSEMBLY AND THE REQUESTS PLACED ON THE SECRETARIAT BY THE GOVERNING COUNCIL (AND SOMETIMES THE GENERAL ASSEMBLY).

(E) THE PLAN DOES NOT DISTINGUISH BETWEEN ELEMENTS FUNDED BY THE REGULAR BUDGET AND THE FUND OF UNEP

THIS IS TRUE. AS IS EXPLAINED IN THE PRECEDING PARAGRAPHS, THE 34 PROFESSIONAL POSTS FINANCED FROM THE REGULAR BUDGET ARE TOTALLY INADEQUATE FOR THE FUNCTIONS OUTLINED IN RESOLUTION 2997. THE ENVIRONMENT FUND IS THUS FINANCING A NUMBER OF POSTS WHICH SHOULD LOGICALLY HAVE BEEN FINANCED BY THE REGULAR BUDGET. HENCE, THERE IS NO RATIONAL DISTRIBUTION OF STAFF COSTS BETWEEN THE REGULAR BUDGET AND THE FUND AND AN ATTEMPT TO DISTINGUISH THE ELEMENTS FINANCED BY THE REGULAR BUDGET AS OPPOSED TO THOSE FINANCED BY THE FUND WOULD BE A FUTILE EXERCISE ONCE ONE GOES BEYOND ELEMENTARY FUNCTIONS OF SERVICING THE GOVERNING COUNCIL AND PROVIDING THE CORE ADMINISTRATIVE INFRASTRUCTURE WHICH IS FINANCED BY THE REGULAR BUDGET. WHAT IS CLEAR IS THAT THE FUND IS SUBSIDIZING THE REGULAR BUDGET AND NOT VICE VERSA AND THAT THE EXPENDITURES FROM THE REGULAR BUDGET IN 1975 WERE DOLS 2.4 MILLION WHILE EXPENDITURES

FROM THE FUND, INCLUDING EXPENDITURES ON FUND PROGRAMME AND FUND PROGRAMME RESERVE ACTIVITIES, CAME CLOSE TO DOLS 18 MILLION. THE SUBJECT OF A "RATIONALE" FOR THE DISTRIBUTION OF COSTS BETWEEN THE REGULAR BUDGET AND THE FUND IS CURRENTLY UNDER DISCUSSION BETWEEN THE EXECUTIVE DIRECTOR AND THE SECRETARY GENERAL AND WILL BE THE SUBJECT OF A SUBMISSION TO GC/V.

(F) UNEP IS DRIFTING INTO AN OPERATIONAL ROLE

THE REPORT OF CPC STATES THAT UNEP IS DRIFTING INTO AN OPERATIONAL ROLE "WHICH IS CONTRARY TO ITS MANDATE". IT IS TRUE THAT IN CERTAIN FIELDS, UNEP HAS TAKEN A LEADING AND SOMETIMES OPERATIONAL ROLE: EARTHWATCH AND THE MEDITERRANEAN ARE EXAMPLES. THESE EXAMPLES, HOWEVER, ARE NOT OF A NATURE THAT UNEP SHOULD FEEL EMBARRASSED ABOUT. IT WAS RECOGNIZED BY THE GOVERNING COUNCIL THAT CERTAIN LIMITED OFFICIAL USE LIMITED OFFICIAL USE

PAGE 04 GENEVA 05609 03 OF 03 142307Z

PROJECTS WOULD HAVE TO BE IMPLEMENTED DIRECTLY BY UNEP WHEN THE COUNCIL CONSIDERED THE "GENERAL GUIDELINES FOR THE EXECUTION OF PROJECTS" WHICH WERE PRESENTED TO THE COUNCIL AS PER PARAGRAPH 4 OF ARTICLE VII OF THE GENERAL PROCEDURES GOVERNING THE OPERATIONS OF THE FUND OF UNEP.

THE REFERENCE IN THE CPC REPORT TO UNEP'S MANDATE IS DIFFICULT TO ACCEPT WITHOUT NOTING THAT, ALTHOUGH THE PRIME MANDATE IS NOT AN OPERATIONAL ONE, RESOLUTION 2997 NEVER EXCLUDED AN OPERATIONAL ROLE. AFTER ALL, PARAGRAPH 3 OF SECTION II OF RESOLUTION 2997 STATES THAT "OPERATIONAL PROGRAMME COSTS, PROGRAMME SUPPORT AND ADMINISTRATIVE COSTS OF THE ENVIRONMENT FUND.....SHALL BE BORNE BY THE FUND".

AT THE SAME TIME, IT IS GRANTED THAT UNEP SHOULD CIRCUMSCRIBE ITS "OPERATIONAL ROLE" IN SUCH CASES AS THE MEDITERRANEAN COMPLEX OF PROJECTS WITH GREAT CARE, PRECISELY TO AVOID THE "DRIFT" REFERRED TO. END QUOTE.DALE

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